Program A: Payments to Private Providers

PROGRAM DESCRIPTION

The mission of the Payments to Private Providers Program is to provide payments to private providers of health services to Louisiana residents who are eligible for Title XIX (Medicaid) and to administer the Medicaid Program to ensure operations are in accordance with federal and state statues regarding medically necessary services to eligible recipients. Additionally, the Medical Vendor Payments Program assures that reimbursements to providers of medical services to Medicaid recipients are appropriate.

1. To develop alternatives to institutional care.

The goals of the Payments to Private Providers Program are:

2. To screen children for medical, vision, hearing and dental abnormalities.

The Payments to Private Providers Program provides payments to the following providers/services: Inpatient Hospital Services, Outpatient Hospital Services, Long Term Care Facilities, ICF-MR (MR/DD Community Homes), MR/DD Waiver (Community Services), Assisted Living Waiver, Inpatient Mental Health, Psychiatric Rehabilitation, Adult Day Health, Physicians Services, Pharmaceutical Products and Services, Laboratory and X-ray Services, Emergency Transportation, Non-Emergency Transportation, Chiropractic Services, Certified RN Anesthetists, Adult Dentures, Appliances and Medical Devices, Home Health Services, Hemodialysis Services, EPSDT (Screening and Early Diagnosis), Case Management Services, Elderly Waiver, Federally Qualified Health Centers, Private Family Planning, Rehabilitation Services, Rural Health Clinics, Substance Abuse Clinics, and Other Private Providers.

OBJECTIVES AND PERFORMANCE INDICATORS

Unless otherwise indicated, all objectives are to be accomplished during or by the end of FY 2000-2001. Performance indicators are made up of two parts: name and value. The indicator name describes what is being measured. The indicator value is the numeric value or level achieved within a given measurement period. For budgeting purposes, performance indicator values are shown for the prior fiscal year, the current fiscal year, and alternative funding scenarios (continuation budget level and Executive Budget recommendation level) for the ensuing fiscal year (the fiscal year of the budget document).

The objectives and performance indicators that appear below are associated with program funding in both the Base Executive Budget and Governor's Supplementary Recommendations for FY 2000-01. Specific information on program funding is presented in the financial sections that follow performance tables.

1. (KEY) To maintain the Mental Retardation/Developmentally (MR/DD) Disabled Waiver Program for annual number of 4,251 clients.

Strategic Link: This objective implements Objective 1.2 of Program A & B, Medical Vendor Payments, of the strategic plan: To develop and maintain MR/DD Waiver Program that will cost avoid \$64,084,380 for 2,751 clients annually through June 30, 2003.

Explanatory Note: For more information on the MR/DD Waiver Program, see 09-306 Medical Vendor Payments, Program A: Payments to Private Vendors.

| | | | | PERFORMANCE IN | NDICATOR VALUE | S | |
|------|--|------------------|--------------|-----------------------------|----------------|--------------|--------------|
| VEL | | YEAREND | ACTUAL | ACT 10 | EXISTING | AT | AT |
| LEVE | | PERFORMANCE | YEAREND | PERFORMANCE | PERFORMANCE | CONTINUATION | RECOMMENDED |
| ì | | STANDARD | PERFORMANCE | STANDARD | STANDARD | BUDGET LEVEL | BUDGET LEVEL |
| | PERFORMANCE INDICATOR NAME | FY 1998-1999 | FY 1998-1999 | FY 1999-2000 | FY 1999-2000 | FY 2000-2001 | FY 2000-2001 |
| K | Number of allocated MR/DD waiver slots | Not applicable 1 | 3,451 | 4,251 | 4,251 | 4,251 | 4,251 |
| K | Percentage of MR/DD waiver slots filled | Not applicable 1 | 87% | 91% | 91% | 91% | 91% |
| K | Number of individuals waiting for waiver services ² | 9,948 | 7,069 | 7,063 | 7,063 | 7,063 | 7,063 |
| K | Total number served in MR/DD waiver slots | Not applicable 1 | 2,885 | Not applicable ³ | 3,868 | 3,868 | 3,868 |
| S | Average cost per slot | \$29,133 | \$29,334 | \$29,288 | \$29,288 | \$31,000 | \$31,000 |

¹ This performance indicator did not appear under Act 19 and therefore had no performance standard for FY 1998-99.

³ This performance indicator did not appear under Act 10 and therefore had no performance standard for FY 1999-2000.

| GENERAL PERFORMANCE INFORMATION | | | | | | | |
|--|-----------------|-----------------|-----------------|------------|------------|--|--|
| PRIOR YEAR PRIOR YEAR PRIOR YEAR PRIOR YEAR PRIOR YEAR PRIOR | | | | | | | |
| | ACTUAL | ACTUAL | ACTUAL | ACTUAL | ACTUAL | | |
| PERFORMANCE INDICATOR NAME | FY 1994-95 | FY 1995-96 | FY 1996-97 | FY 1997-98 | FY 1998-99 | | |
| Percentage of MR/DD waiver slots filled | Not available 1 | Not available 1 | Not available 1 | 85% | 87% | | |
| Total served in MR/DD waiver slots | 2,137 | 2,263 | 2,057 | 2,359 | 2,885 | | |

¹ This is a new performance indicator and historical data is not available.

² This figure is determined annually, effective December 31st of each year and represents the number of individuals, based on historical experience, who would accept a waiver slot if offered.

2. (SUPPORTING) To increase the number of children/adolescents enrolled in Mental Health Rehabilitation Services in an effort to not exceed a 7.74% recidivism in psychiatric hospitalizations for children/adolescents in the pilot regions.

Strategic Link: This objective implements Objective 1.2 of Program A & B, Medical Vendor Payments, of the strategic plan: To decrease by 24.9% the use of child and adolescent in-patient hospitalizations by increasing the use of Community Mental Health Rehabilitation and Mental Health Clinic services by June 30, 1999.

| | | | | PERFORMANCE IN | NDICATOR VALUE | S | |
|-------|---|-----------------------------|--------------|-----------------------------|----------------|--------------|--------------|
| E E | | YEAREND | ACTUAL | ACT 10 | EXISTING | AT | AT |
| LEVEL | | PERFORMANCE | YEAREND | PERFORMANCE | PERFORMANCE | CONTINUATION | RECOMMENDED |
| Г | | STANDARD | PERFORMANCE | STANDARD | STANDARD | BUDGET LEVEL | BUDGET LEVEL |
| | PERFORMANCE INDICATOR NAME | FY 1998-1999 | FY 1998-1999 | FY 1999-2000 | FY 1999-2000 | FY 2000-2001 | FY 2000-2001 |
| S | Adolescent Psychiatric Hospital Enrollment in the | 2,805 | 3,723 | 3,723 | 3,723 | 1,644 1 | 1,644 |
| | pilot regions | | | | | | |
| S | Mental Health Rehabilitation Enrollment from the | 701 | 731 | 840 | 840 | 275 | 275 |
| | Hospital Admissions Review Process (HARP) | | | | | | |
| | program in the pilot regions | | | | | | |
| S | Percentage of recidivism in psychiatric | Not applicable ² | 8.6% | Not applicable ³ | 8.0% | 7.7% | 7.7% |
| | hospitalization in the pilot regions | | | | | | |

¹ The decrease in adolescent psychiatric hospital admissions reflects the change from statewide data to data for the two pilot regions (Region 1: New Orleans and Region 7: Shreveport) only. The higher figures were statewide figures. The two regions were chosen because they had the highest utilization of child/adolescent psychiatric hospitalizations in the state.

³ This performance indicator did not appear under Act 10 and therefore had no performance standard for FY 1999-2000.

| GENERAL PERFORMANCE INFORMATION | | | | | | | |
|---|---------------|---------------|---------------|---------------|------------|--|--|
| PRIOR YEAR PRIOR YEAR PRIOR YEAR PRIOR YEAR PRIOR YEAR PRIOR YEAR | | | | | | | |
| | ACTUAL | ACTUAL | ACTUAL | ACTUAL | ACTUAL | | |
| PERFORMANCE INDICATOR NAME | FY 1994-95 | FY 1995-96 | FY 1996-97 | FY 1997-98 | FY 1998-99 | | |
| Percentage of diverted enrollment | Not available | Not available | Not available | Not available | 19.7% | | |

² This performance indicator did not appear under Act 19 and therefore had no performance standard for FY 1998-99.

RESOURCE ALLOCATION FOR THE PROGRAM

DECOLO CENDED

| | | | | | | RECOMMENDED |
|--------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|----------------|
| | ACTUAL | ACT 10 | EXISTING | CONTINUATION | RECOMMENDED | OVER/(UNDER) |
| | 1998-1999 | 1999- 2000 | 1999- 2000 | 2000 - 2001 | 2000 - 2001 | EXISTING |
| MEANS OF FINANCING: | | | | | | |
| STATE GENERAL FUND (Direct) | \$451,224,033 | \$422,689,609 | \$422,689,609 | \$531,930,722 | \$491,940,878 | \$69,251,269 |
| STATE GENERAL FUND BY: | | | | | | |
| Interagency Transfers | 15,676,428 | 720,089 | 720,089 | 777,627 | 777,627 | 57,538 |
| Fees & Self-gen. Revenues | 20,826,000 | 5,000,000 | 5,000,000 | 5,000,000 | 5,000,000 | 0 |
| Statutory Dedications | 107,736,786 | 196,313,638 | 196,313,638 | 123,569,740 | 115,864,041 | (80,449,597) |
| Interim Emergency Board | 0 | 0 | 0 | 0 | 0 | 0 |
| FEDERAL FUNDS | 1,450,257,152 | 1,492,574,466 | 1,492,574,466 | 1,588,657,984 | 1,474,783,265 | (17,791,201) |
| TOTAL MEANS OF FINANCING | \$2,045,720,399 | \$2,117,297,802 | \$2,117,297,802 | \$2,249,936,073 | \$2,088,365,811 | (\$28,931,991) |
| EXPENDITURES & REQUEST: | | | | | | |
| Salaries | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| Other Compensation | 0 | 0 | 0 | 0 | 0 | 0 |
| Related Benefits | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Operating Expenses | 0 | 0 | 0 | 0 | 0 | 0 |
| Professional Services | 0 | 0 | 0 | 0 | 0 | 0 |
| Total Other Charges | 2,045,720,399 | 2,117,297,802 | 2,117,297,802 | 2,249,936,073 | 2,088,365,811 | (28,931,991) |
| Total Acq. & Major Repairs | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL EXPENDITURES AND REQUEST | \$2,045,720,399 | \$2,117,297,802 | \$2,117,297,802 | \$2,249,936,073 | \$2,088,365,811 | (\$28,931,991) |
| AUTHORIZED FULL-TIME | | | | | | |
| EQUIVALENTS: Classified | 0 | 0 | 0 | 0 | 0 | 0 |
| Unclassified | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 0 | 0 | 0 | 0 | 0 | 0 |

A supplementary recommendation of \$166.2 million, of which \$35.8 million is State General Fund, is included in the Total Recommended for this program. It represents partial funding of the payments to private providers for services at Intermediate Care Facilities for the Mentally Retarded payable out of revenues generated by the renewal of the 3% suspension of the exemptions to the sales tax.

A supplementary recommendation of \$341.7 million, of which \$99.4 million is State General Fund, is included in the Total Recommended for this program. It represents full funding of the payments to private providers for adult dental, chiropractic, and discretionary pharmacy services; full funding of the Assisted Living Waiver, Medically Needy, and Persons with Special Needs Programs; and partial funding of the payments to the private providers for case management, emergency transportation, Early and Periodic Screening, Diagnosis and Testing (EPSDT) dental, EPSDT Health, EPSDT KIDMED, ICF/MRs, inpatient hospitalization, inpatient psychiatric hospitalization, laboratory and x-ray, long term hospitalization, psychiatric rehabilitation, outpatient rehabilitation, nursing homes, physicians, and rehabilitation services. These items are contingent upon Revenue Sources in excess of the Official Revenue Estimating Conference.

SOURCE OF FUNDING

This program is funded with General Fund, Interagency Transfers, Fees and Self-generated Revenues, Statutory Dedications, and Federal Funds. Interagency Transfers originate from the Department of Social Services, Office of Family Support for Refugee Medical Vendor payments and Office of Community Services for the processing and all state funded payment of Non-Title XIX Foster Care Medical Vendor claims. Self-generated Revenues derived from the recovery of payments made when Third Party Insurance can be accessed. The Statutory Dedications are the Louisiana Medical Assistance Trust Fund which derives its funding source from the collection of provider fees from varying medical providers in the state based on corresponding per bed per day rates and the Louisiana Fund payable out of funding received pursuant to the Master Settlement Agreement reached between certain states and participating tobacco products manufacturers in November, 1998. (Per R.S. 39:32B.(8), see table below for a listing of expenditures out of each statutory dedicated fund.) Federal Funds represent federal financial participation in the Medicaid program. Prior years' revenues included interagency transfers of pool funds from Medicaid collections and excess provider fees collected.

| | | | | | | RECOMMENDED |
|---|---------------|--------------|--------------|--------------|--------------|----------------|
| | ACTUAL | ACT 10 | EXISTING | CONTINUATION | RECOMMENDED | OVER/(UNDER) |
| | 1998-1999 | 1999- 2000 | 1999- 2000 | 2000 - 2001 | 2000 - 2001 | EXISTING |
| Louisiana Medical Assistance Trust Fund | \$107,736,786 | \$97,302,533 | \$97,302,533 | \$85,569,740 | \$77,864,041 | (\$19,438,492) |
| Louisiana Fund | \$0 | \$99,011,105 | \$99,011,105 | \$38,000,000 | \$38,000,000 | (\$61,011,105) |

ANALYSIS OF RECOMMENDATION

| GENERAL FUND | TOTAL | T.O. | DESCRIPTION |
|-----------------|-----------------|------|---|
| \$422,689,609 | \$2,117,297,802 | 0 | ACT 10 FISCAL YEAR 1999-2000 |
| \$0 | \$0 | 0 | BA-7 TRANSACTIONS: None |
| \$422,689,609 | \$2,117,297,802 | 0 | EXISTING OPERATING BUDGET – December 3, 1999 |
| (\$25,251,343) | (\$85,539,777) | 0 | Continuation of reductions imposed by Executive Order MJF 99-52 in FY 00-01 |
| \$1,374,566 | \$4,656,389 | 0 | Workload Adjustments - Activities agreed to under the partial settlement reached in Chisolm v. Hood |
| \$5,231,338 | \$17,721,333 | 0 | Workload Adjustments - Utilization increases in following services: outpatient hospitalization; lab and x-ray; physicians; durable medical equipment; dialysis; and case management |
| \$944,117 | \$3,198,229 | 0 | Workload Adjustments - Rate increase for emergency and non-emergency transportation services to approach the actual cost of providing these services |
| \$730,984 | \$2,476,232 | 0 | Workload Adjustments - Increase in companion services rates to at least cover minimum wage standard for provider employees |
| \$1,141,350 | \$3,866,363 | 0 | Workload Adjustments - Increase in costs due to change in income standards for Veterans under the BBA |
| \$0 | \$2,899,215 | 0 | Other Annualizations - Costs of providing medical care to the new eligibles under the LaCHIP expansion |
| \$4,846,295 | \$16,416,988 | 0 | Other Annualizations - Addition of 800 slots to the MR/DD Waiver Program in FY 2000 |
| \$44,493 | \$150,723 | | Other Annualizations - Addition of 50 slots to the Elderly and Disabled Waiver Program in FY 2000 |
| (\$1,120,839) | (\$3,777,686) | 0 | Other Non-Recurring Adjustments - Savings tied to the reduction in cross-over payments in FY 2000 |
| \$2,656,800 | \$9,000,000 | 0 | Other Adjustments - Implementation of a new program for persons with special needs for a full year |

| \$94,998,950 | \$0 | 0 | Net Means Of Financing Substitutions - Replace Statutory Dedications, Louisiana Fund and Louisiana Medical Assistance Trust Fund, with State General Fund and Interagency Transfers to remove all non-recurring revenue from the Existing Operating Budget base utilized in FY 2000 |
|--------------------------|-----------------|---|---|
| \$7,705,699 | \$0 | 0 | Net Means Of Financing Substitutions - Replace Statutory Dedications, Louisiana Medical Assistance Trust Fund, with State General Fund to correctly align the means of financing across the four programs |
| (\$21,713,322) | \$0 | 0 | |
| (\$2,337,819) | \$0 | 0 | Net Means Of Financing Substitutions - Replace State General Fund with Federal Funds in response to the change in the Federal Medical Assistance Percentage (FMAP) |
| \$491,940,878 | \$2,088,365,811 | 0 | TOTAL RECOMMENDED |
| (\$135,242,674) | (\$507,898,694) | 0 | LESS GOVERNOR'S SUPPLEMENTARY RECOMMENDATIONS |
| \$356,698,204 | \$1,580,467,117 | 0 | BASE EXECUTIVE BUDGET FISCAL YEAR 2000-2001 |
| \$35,809,984 | \$166,190,750 | 0 | SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL: Payments to private providers for services at Intermediate Care Facilities for the Mentally Retarded (ICF/MRs) |
| \$35,809,984 | \$166,190,750 | 0 | TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL |
| | | | SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE: |
| \$86,197 | \$292,000 | 0 | Assisted Living Waiver Program |
| \$12,579,637 | \$42,613,947 | 0 | Medically Needy Program |
| \$5,313,600 | \$18,000,000 | 0 | Program for Persons with Special Needs |
| \$552,720 | \$1,872,358 | 0 | Payments to private providers for adult dental services |
| \$95,786 | \$324,478 | 0 | Payments to private providers for chiropractic services |
| \$65,060,794 | \$220,395,644 | 0 | Payments to private providers for pharmacy services for non-institutionalized enrollees over the age of 22 |
| \$35,133 | \$119,015 | 0 | Partial payments to private providers for case management services |
| \$605,820 | \$2,052,235 | 0 | Partial payments to private providers for durable medical equipment services |
| \$195,402 | \$661,931 | 0 | Partial payments to private providers for Early and Periodic Screening, Diagnosis and Testing (EPSDT) dental services |
| \$43,573 | \$147,605 | 0 | Partial payments to private providers for EPSDT health services |
| \$266,775 | \$903,710 | 0 | Partial payments to private providers for EPSDT KIDMED services |
| \$145,227 | \$491,962 | 0 | Partial payments to private providers for emergency medical transportation services |
| \$3,800,386 | \$12,873,936 | 0 | Partial payments to private providers for inpatient hospitalization services |
| \$1,304,767 | \$7,048,293 | 0 | Partial payments to private providers for ICF/MR services |
| \$302,276 \$477,783 | \$1,023,969 | 0 | Partial payments to private providers for leb and y roy services |
| \$477,783 | \$1,618,506 | 0 | Partial payments to private providers for lab and x-ray services |
| \$127,462 \$173,254 | \$431,782 | 0 | Partial payments to private providers for long term hospitalization services |
| \$173,254 \$5,842,016 | \$586,903 | 0 | Partial payments to private providers for psychiatric rehabilitation services |
| \$5,842,916 | \$22,041,060 | 0 | Partial payments to private providers for outrations rabebilitation services |
| \$37,037 | \$125,465 | 0 | Partial payments to private providers for outpatient rehabilitation services |
| | | | 09-306A |

| \$2,376,509 | \$8,050,504 | 0 | Partial payments to private providers for physicians' services |
|---|-----------------|---|--|
| \$9,636 | \$32,641 | 0 | Partial payments to private providers for rehabilitation center services |
| | | | |
| \$99,432,690 | \$341,707,944 | 0 | TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE |
| . , , | . , , | | |
| \$491,940,878 | \$2,088,365,811 | 0 | GRAND TOTAL RECOMMENDED |
| Ψ. Σ. | Ψ=,000,000,011 | Ū | |

The total means of financing for this program is recommended at 98.6% of the existing operating budget. It represents 87.2% of the total request (\$2,395,597,108) for this program. The major change producing the \$28 million decrease from the existing operating budget is the annualization of the cuts stemming from Executive Order MJF 99-52.

PROFESSIONAL SERVICES

This program does not have funding for Professional Services for Fiscal Year 2000-2001.

OTHER CHARGES

Payments to private medical providers for the provision of the following medical services to patients enrolled in the State's Medicaid program:

| | program. |
|---------------|---|
| \$3,362,503 | Adult Day Health Waiver |
| \$3,405,055 | Adult Dentures |
| \$28,399,550 | Appliances and Medical Devices |
| \$292,000 | Assisted Living Waiver |
| \$8,670,707 | Case Management |
| \$3,321,125 | Certified Registered Nurse Anesthetists (CRNA's) |
| \$324,478 | Chiropractic |
| \$46,652,867 | Early and Periodic Screening, Diagnosis and Treatment (EPSDT) |
| \$6,045,754 | Elderly & Disabled Adult Waiver |
| \$17,611,011 | Emergency Medical Transportation |
| \$4,834,208 | Family Planning |
| \$2,395,136 | Federally Qualified Health Centers |
| \$17,076,199 | Hemodialysis |
| \$20,242,941 | Home Health |
| \$387,172,603 | Inpatient Hospital |
| \$9,217,564 | Inpatient Mental Health |
| \$173,239,043 | Intermediate Care Facilities - Mental Retardation (Community Homes for the Mentally Retarded/ Developmentally Disabled) |
| \$39,075,685 | Laboratory and X-Ray |
| \$502,428,386 | Long Term Care Facilities |
| \$51,856,096 | Louisiana Children's Health Insurance Program |
| \$100,979,131 | Mentally Retarded/ Developmentally Disabled Waiver (Home Based Services) |
| \$10,766,567 | Miscellaneous |
| \$12,569,341 | Non-Emergency Medical Transportation |
| \$102,522,547 | Outpatient Hospital |
| \$18,000,000 | Persons with Special Needs Program |
| \$318,453,436 | Pharmaceutical Products |
| | |

| \$177,206,167 | Physicians |
|---------------|----------------------------|
| \$12,316,129 | Psychiatric Rehabilitation |
| \$2,708,428 | Rehabilitation |
| \$7,221,154 | Rural Health Clinics |

\$2,088,365,811 SUB-TOTAL OTHER CHARGES

Interagency Transfers:

This program does not have funding for Interagency Transfers for Fiscal Year 2000-2001.

\$2,088,365,811 TOTAL OTHER CHARGES

ACQUISITIONS AND MAJOR REPAIRS

This program does not have funding for Acquisitions and Major Repairs for Fiscal Year 2000-2001.